business plan in order to enter into the broadband Personal Communications Services ("PCS") market by obtaining a license through the competitive bidding process.

- 6. In November of 1994. I left Ameritech Cellular to form QTEL Wireless with the intent to participate in the FCC auction process in reliance on the auction rules set forth by the FCC. I was particularly encouraged by the FCC rules that enhanced the ability of minority and women-owned small businesses to obtain investment capital. These rules were an incentive to investors to participate in the ownership of QTEL Wireless and increased the likelihood that I would obtain a broadband PCS license. In short, these rules eased the main barrier to participation in the ownership of telecommunication companies by women and minorities, namely, access to capital markets.
- 7. Upon forming QTEL Wireless, I began to pursue my business plan, positioning QTEL Wireless and its FCC-designated minority-owned small business status with investors in Detroit, Michigan, Washington, D.C. and Wall Street in New York.
- Following extensive travel and numerous presentations to potential investors. I was able to gamer commitments of \$30 million in equity venture capital and an additional \$45 million in contingent debt financing through banks for a total of \$75 million in capital to pursue a C Block license.
- My committed investors became nervous following the initial stay of the C Block auction caused by TEC's suit against the FCC in March of 1994. This initial delay caused investor uneasiness because it threatened the rules under which the auction was to be held and impacted the potential investment return due to the possible delay in the process. As a result. I was forced to reassure my committed investors as to the continued viability of QTEL Wireless' bid for a PCS broadband license.
- 10. With investors committing millions of dollars in venture capital for QTEL Wireless' bid to obtain a PCS license, any delay in the process leaves investment capital idle and the investors looking for more viable alternatives in which to invest their money.

- elimination of the minority and gender-based provisions of the rules governing the C Block suction in the wake of the Adarsad decision. The FCC not only delayed the C Block suction once again, but summarily eliminated the vital access to capital that minority or women-owned small businesses had under the old C Block rules. The scenario the investors feared came to fruition as their money was tied up in an emerprise involved in an uncertain suction process under rules which only held potential for further delay.
- 12. There is no question that the C Block suction of the broadband PCS frequencies represents a once-in-u-lifetime opportunity for a businessperson such as myself. The new technologies, coupled with an FCC license to utilize a protected frequency, provide an unprecedented opportunity for expansion of the telecommunications marketplace.
- 13. The C Block auction is scheduled for August 29, 1995. The loss of my initial investors coupled with the FCC's decision to go forward with the C Block auction without delay has completely eliminated my ability to participate in the auction. There is insufficient time to locate additional investors, much less convince potential investors that the process is sound and their money will be safely and profitably invested. The new final PCC order eliminating the race and gender-based provisions from the C Block auction rules has denied me the opportunity to participate in this momentous event in telecommunications history. I will be irreparably harmed if the auction is not stayed.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on this 2nd day of August, 1995

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IN THE UNITED STATES COURT OF APPEALS
FOR THE DISTRICT OF COLUMBIA CIRCUIT

OMNIPOINT CORPORATION, et al.,

Petitioners,

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No. 95-1374, et al.

FEDERAL COMMUNICATIONS COMMISSION,

Respondents.

Thursday, September 28, 1995 Washington, D.C.

The above-entitled matter came on for oral argument, pursuant to notice, at 11:30 a.m.

BEFORE:

CHIEF JUDGE EDWARDS, CIRCUIT JUDGES WALD and SENTELLE

APPEARANCES:

MARK J. TAUBER, ESQ., Piper & Marbury L.L.P., 1200 19th Street, N.W., Seventh Floor, Washington, D.C. 20036; on behalf of Petitioners Omnipoint Corporation

KEITH J. HARRISON, ESQ., King, Pagano & Harrison, 1730 Pennsylvania Avenue, N.W., Washington, D.C. 20001; on behalf of Petitioners QTEL Wireless, Inc.

ELIOT J. GREENWALD, ESQ., Fisher, Wayland, Cooper, Leader & Zaragoza, L.L.P., 2001 Pennsylvania Avenue, N.W., Suite 400, Washington, D.C. 20006; on behalf of Petitioners New Wave LLC, Central Alabama Partnership L.P. 132, and Mobile Tri-States L.P. 130

MILLER REPORTING COMPANY, INC. 507 C Street, N.E. Washington, D.C. 20002 (202) 546-6666

APPEARANCES: (Continued)

ASHTON R. HARDY, ESQ., Hardy & Carey, L.L.P., Suite 255, 111 Veterans Boulevard, Metairie, Louisiana 70005; on behalf of Intervenor Radiofone, Inc.

CHRISTOPHER J. WRIGHT, ESQ., Deputy General Counsel, Federal Communications Commission, Washington, D.C. 20554; on behalf of Respondents

EDGAR F. CZARRA, JR., ESQ., Covington & Burling, P.O. Box 7566, 1201 Pennsylvania Avenue, N.W., Washington, D.C. 20044; on behalf of Intervenors, Cook Inlet Region, Inc. and American PSC, L.P., d/b/a American Personal Communications

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was the vehicle that attracted the capital to QTEL Wireless.

If you go to a sale -- let me rephrase that.

What you had was a situation where minorities were attractive to investors because of the 25 percent bidding credit. If you give that to everybody, they are no longer more attractive, and that was the damage in this particular case with regard to QTEL Wireless. And if you add to that the procedural problems, the 7-day notice, which is in effect 4 days because it was over the Fourth of July holiday, then the --

QUESTION: Just to paraphrase the first thing, would your argument, if fairly restated this way, that even if they didn't preserve everything the way it was, you would have liked it the way it was in the Fifth Report, but before they moved to an adjustment they had to have seriously considered and show that they had seriously considered whether or not that amendment was going to, in effect, take away or not insure the participation of women and minorities, that it wasn't going to un-do what they had done, consistent with the Constitution. Unless we say that Congress was unconstitutional in saying they wanted the FCC to insure the opportunity to participate, then there are ways to do that, I assume, constitutionally, as well as unconstitutionally.

MR. HARRISON: Yes, Your Honor, that is correct

2	regard to what might happen potentially to minority
3	companies when they change all the rules.
4	QUESTION: Just two quick questions. Your time is
5	up, unless my colleagues have more. Did you indicate the
6	extent to which the problem you face, the loss to investors
7	was at the bank or individual?
8	MR. HARRISON: Your Honor, we did not address that
9	in our brief.
10	QUESTION: There is nothing in the record to
11	indicate whether and I am not slighting it, I am just
12	trying to figure out what the FCC was looking at. Were they
13	looking at any record evidence from you or anyone to suggest
14	that there was a mass exodus of investors who had previously
15	been there?
16	MR. HARRISON: Your Honor, QTEL Wireless did
17	submit a letter comment. In addition, BET also submitted
18	comments suggesting that it would significantly damage
19	minority and women owned companies if the FCC went forward
20	with eliminating these minority provisions.
21	QUESTION: How long was the comment period?
22	MR. HARRISON: Your Honor, it was 7 days. The
23	notice in the Federal Register was on the 30th and closed on
24	the 7th.
25	QUESTION: The other thing I wanted to ask you is

and there is not one single sentence in the Sixth R&O with

<u> </u>
delayed, the more we are fighting about nothing?
MR. HARRISON: Your Honor, at some point I believe
that will be true. I do not believe
QUESTION: And this will all be just idle chatter,
because these things aren't going to be worth anything,
right?
MR. HARRISON: At some point, but, Your Honor, I
would submit that that point is not today and it is not in
the near future. I believe that is down the road. This is
a new technology that needs to be developed.
QUESTION: I am just curious. I am curious what
people think. How far down the road do you think that is
before that becomes a serious issue?
MR. HARRISON: Your Honor, I will not deny that it
is a serious issue at this point in time.
QUESTION: That is what I thought.
MR. HARRISON: But it is not a situation where it
justifies eliminating people from the pool.
QUESTION: No, no, no, forget that. I understand
what you are saying on that. It may or may not, but that is
the question. I am trying to understand to what extent you
acknowledge that if this just continues on the course it is

do you doubt the FCC's suggestion that the longer this is

not going to be talking about anything, no minorities are

going to be served, no majority is going to be served, no one is going to be served because the C license will be about nothing.

MR. HARRISON: Your Honor, I would submit -- and I am not a technician, I am a lawyer -- I would submit that a year from now the ability to compete will be substantially reduced.

QUESTION: You agree that the FCC, as a responsible agency, has to worry about that, that was a critical consideration? I am not saying what the answer is, but they had to responsibly consider that, because you certainly cannot serve minority rights if there is nothing left at the end of the line.

MR. HARRISON: I agree, Your Honor, but it was one factor to balance against other factors that Congress requested it balance.

QUESTION: I just wanted to make sure it wasn't a lost point.

QUESTION: At this point in time -- I know what your druthers are, your druthers are some kind of order to go back to where they were before and justify it under the strict scrutiny. But if you couldn't have your druthers, would you rather stick with what now excludes you in 49 percent or at least the minorities to the 49 percent deal, or require the Commission to rethink it in order to give

1	what we would say was adequate consideration to the need to
2	insure that participation?
3	MR. HARRISON: Remand, Your Honor, in that case.
4	QUESTION: Using a usual time frame.
5	MR. HARRISON: Your Honor, I would submit that in
6	a remand order there should be some direction given by this
7	Court. The FCC has already realized and demonstrated that
8	it can move quickly when it wants to.
9	QUESTION: Some direction didn't tell us much.
10	MR. HARRISON: Sorry?
11	QUESTION: Some direction didn't tell us much.
12	What is that direction which you say we should give?
13	MR. HARRISON: Your Honor, in a remand situation,
14	this Court should direct the FCC to apply the strict
15	scrutiny standard to the record as it is before it, require
16	that the FCC move expeditiously
17	QUESTION: Wait just one moment. Now, I have
18	eliminated your druthers. We are talking about between
19	affirming the status quo or sending it back to the
20	Commission to have a new rulemaking with its usual time
21	frames.
22	QUESTION: Well, I am not sure that the usual time
23	frames should be part of the equation. The FCC has already
24	said we think this is really necessary to do expedited
25	actions, so presumably

1	QUESTION: Choosing among the options that Judge
2	Wald and I between us have come up with, pick amongst those
3	options, please, sir.
4	MR. HARRISON: Your Honor, with regard to the
5	usual time frames, a minimal bare-bones comment period of 30
6	days is not going to eliminate the competitiveness of the C
7	Block auction.
8	QUESTION: Does this mean that you would like us
9	then to remand it with a 30-day comment period?
10	MR. HARRISON: Yes, Your Honor.
11	THE COURT; Thank you.
12	MR. HARRISON: Thank you, Your Honor.
13	THE COURT: Mr. Greenwald?
14	ORAL ARGUMENT OF ELIOT J. GREENWALD, ESQ.,
15	ON BEHALF OF PETITIONERS CENTRAL ALABAMA PARTNERSHIP
16	MR. GREENWALD: May it please the Court: My name
17	is Eliot Greenwald, and I represent three small
18	telecommunications companies that are poised to bid in the C
19	Block auction.
20	I would like to reserve 10 minutes for rebuttal.
21	My clients present a different issue. The FCC,
22	without acknowledging what it was doing
23	QUESTION: 10 minutes for rebuttal? You are in
24	your rebuttal time.
25	MR. GREENWALD: I have 20 minutes.